

# **Australian Government**

#### International Air Services Commission

#### RENEWAL DETERMINATION

Determination: [2013] IASC 109 Renewal of: [2008] IASC 111

The Route: Vanuatu

The Applicant: Virgin Australia Airlines (SE Asia) Pty Ltd

formerly Pacific Blue Airlines (Australia) Pty Ltd

(ABN 79 097 892 389)

Public Register File: IASC/APP/201216

The Commission's delegate makes a fresh determination allocating 180 seats per week on the Vanuatu route for five years.

### 1 The application for renewal

- 1.1 On 1 August 2008, the Commission issued Determination [2008] IASC 111 (the Determination) allocating to Pacific Blue Airlines (Australia) Pty Ltd 180 seats of capacity per week in each direction on the Vanuatu route in accordance with the terms of the Australia Vanuatu air services arrangements. The Determination was subsequently varied by Decision [2011] IASC 217 to allow Pacific Blue Australia to use its allocated capacity to provide services jointly with V Australia. On 8 December 2011, the Commission issued Resolution [2011] IASC R16 recognising the name change of Pacific Blue Airlines (Australia) Pty Ltd to Virgin Australia Airlines (SE Asia) Pty Ltd.
- 1.2 Under the *International Air Services Commission Act 1992* (the Act), the Commission must start its consideration of the renewal of a determination at least 12 months before the expiry of the Determination. The Determination expires on 31 July 2013. In view of this, the Commission sent, on 12 August 2012, a letter to Virgin Australia inviting it to apply for renewal if it wished to renew the Determination.
- 1.3 Virgin Australia Airlines applied to the Commission on 3 September 2012 for a renewal of the Determination. As required by sections 12 and 17 of the Act, the Commission published a notice on 4 September 2012 inviting other applications for the capacity. No applications were received.
- 1.4 All material supplied by the applicant is available on the Commission's website (www.iasc.gov.au).

## 2 Provisions of relevant air services arrangements

2.1 The air services arrangements between Australia and Vanuatu permit the designation of multiple Australian airlines. According to the Register of Available Capacity, there is unrestricted capacity to and from all points in Australia other than Sydney, Melbourne (including Avalon), Brisbane and Perth. However, in relation to services to and from Sydney, Melbourne (including Avalon), Brisbane and Perth, there are 1900 seats per week of capacity available in each direction; 2500 seats per week will be available from 1 December 2014; and 3100 seats per week, from 1 December 2016.

## 3 Delegate's consideration

- 3.1 In accordance with section 27AB of the Act and regulation 3A of the *International Air Services Commission Regulations 1992*, the delegate of the Commission considers the Virgin Australia Airlines (SE Asia) Pty Ltd application. (For purposes of this determination, references to the Commission include the delegate of the Commission).
- 3.2 In its application Virgin Australia indicated that out of a total allocation of 900 seats to provide services on the Vanuatu route, the airline currently utilises 720 seats (which are allocated to Virgin Australia by Determination [2013] IASC 108). Although 180 seats are currently not being utilised, Virgin Australia wishes to renew Determination [2008] IASC 111 to accommodate plans for future expansion of services as the market grows and to permit the operation of supplementary flights during peak periods.
- 3.3 In considering an application for renewal of a determination under section 8 of the Act, the Commission must make the same allocation of capacity as the original determination unless the Commission is satisfied that the allocation is no longer of benefit to the public. In assessing the benefit to the public of an allocation of capacity, the Commission must apply the criteria set out for that purpose in the policy statement made by the Minister under section 11 of the Act.
- 3.4 Under paragraph 6.2 of the Minister's Policy Statement (No. 5) of 19 May 2004 (the Policy Statement), in circumstances where there is only one applicant for allocation of capacity on a route, only the criteria in paragraph 4 are applicable. Paragraph 4 provides that the use of entitlements by Australian carriers under a bilateral arrangement is of benefit to the public unless such carriers are not reasonably capable of obtaining the necessary approvals to operate on the route and are not reasonably capable of implementing their applications.

#### 3.5 The Commission notes that:

- there are no other applicants seeking capacity on the route; and
- Virgin Australia is an established international carrier and is therefore reasonably capable of obtaining the necessary approvals to operate on the route and of implementing its application.

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- 3.6 Under paragraph 8.1 of the Policy Statement, there is a presumption in favour of the carrier seeking the renewal.
- 3.7 In these circumstances, the Commission is satisfied that renewal of Determination [2008] IASC 111 would be of benefit to the public.
- 3.8 The wording of the fresh determination below reflects the view of the Commission that determinations which renew original determinations should contain updated terms and conditions consistent with the Commission's current practice and current air services arrangements. Under the Act, the Commission may make changes to the terms and conditions included in the original determination where warranted by changes in circumstances since the original determination was made.
- 3.9 Virgin Australia has advised the Commission that from mid-January 2013 all Virgin Australia flights will be operated under the VA designator and that once this occurs code share operations between Virgin Australia entities will no longer be required. Accordingly, in this determination the Commission has removed conditions contained in the Determination, as varied by Decision [2011] IASC 217, allowing for joint services and code sharing between Virgin Australia entities.
- 4 Determination for renewal of Determination [2008] IASC 111 allocating capacity on the Vanuatu route to Virgin Australia Airlines (SE Asia) Pty Ltd ([2013] IASC 109)
- 4.1 The delegate, on behalf of the Commission, makes a determination in favour of Virgin Australia Airlines (SE Asia) Pty Ltd, renewing the allocation of 180 seats of capacity per week in each direction on the Vanuatu route in accordance with the terms of the Australia Vanuatu air services arrangements.
- 4.2 The determination is for five years from 1 August 2013.
- 4.3 The determination is subject to the following conditions:
  - Virgin Australia Airlines (SE Asia) Pty Ltd is required to fully utilise the capacity;
  - only Virgin Australia Airlines (SE Asia) Pty Ltd is permitted to utilise the capacity;
  - Virgin Australia Airlines (SE Asia) Pty Ltd is not permitted to utilise
    the capacity to provide services jointly with another Australian carrier
    or any other person without the approval of the Commission; and
  - changes in relation to the ownership and control of Virgin Australia Airlines (SE Asia) Pty Ltd are permitted except to the extent that any change:

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- results in the designation of the airline as an Australian carrier under the Australia – Vanuatu air services arrangements being withdrawn; or
- has the effect that another Australian carrier, or a person (or group of persons) having substantial ownership or effective control of another Australian carrier, would take substantial ownership of Virgin Australia Airlines (SE Asia) Pty Ltd or be in a position to exercise effective control of Virgin Australia Airlines (SE Asia) Pty Ltd, without the prior consent of the Commission.

Dated: 8 March 2013

Smallene Turk

Marlene Tucker Executive Director

Delegate of the IASC Commissioners