



## Australian Government

### International Air Services Commission

#### DETERMINATION

**Determination:** [2025] IASC 104  
**The Route:** Philippines  
**The Applicant:** Qantas Airways Limited (Qantas)  
(ABN 16 009 661 901)  
**Public Register File:** IASC/APP/202507

**The Commission makes a determination allocating to Qantas Airways Limited 696 seats of capacity per week to operate passenger services between Australia and Manila on the Philippines route. The Determination is valid for five years from 17 April 2025.**

#### 1 The application

1.1 On 20 March 2025, Qantas Airways Limited (Qantas) applied to the International Air Services Commission (the Commission) for an allocation of 696 seats of capacity to operate passenger services on the Philippines route. Qantas stated in its application that its wholly-owned subsidiary, Jetstar Airways Pty Limited (Jetstar), will utilise the capacity to operate three services per week between Perth and Manila (v.v.) from 27 November 2025 using Airbus A320NEO aircraft configured with 232 seats.

1.2 Qantas has requested the capacity allocation on the following basis:

- the allocation is requested for a period of five years from the date of the Determination;
- the capacity will be fully utilised by 8 February 2026;
- the capacity may be utilised by Qantas, Jetstar or another Australian carrier which is a wholly-owned subsidiary of Qantas; and
- the capacity may be used by Qantas to provide joint services with any wholly-owned subsidiary and by any wholly-owned subsidiary of the Qantas Group to provide joint services with Qantas.

1.3 The Commission notes that, as part of its application, Qantas has also requested an allocation of unlimited capacity on the Philippines route, for Jetstar to operate services between Brisbane and Cebu (v.v.). The Commission has considered and assessed this aspect application in Determination [2025] IASC 105.

1.4 In accordance with section 12 of the *International Air Services Commission Act 1992* (the Act), on 24 March 2025, the Commission published Qantas' application on the Commission's website inviting other applications for capacity. No other applications were received.

1.5 All non-confidential material supplied by the applicant is available on the Commission's website ([www.iasc.gov.au](http://www.iasc.gov.au)).

## 2 Air services arrangements

2.1 Paragraph 7(2)(aa) of the Act provides that the Commission must not allocate available capacity contrary to any restrictions on capacity contained in a bilateral arrangement(s).

2.2 According to the Register of Available Capacity, there are 8,433 seats of capacity per week available for allocation to Australian designated airlines to operate services between Australia and the following points in the Philippines: Manila and Clark.

2.3 Australian designated airlines may determine the frequency of service, capacity and aircraft type to be operated to or from points in the Philippines other than Manila and Clark.

2.4 Under the Australia-Philippines air services arrangements, Australian designated airlines may enter into code sharing, blocked space and other cooperative marketing arrangements, whether as the operating or marketing airline, with any airline(s), including other Australian designated airlines or with an airline(s) of a third country.

## 3 Commission's consideration

3.1 Subsection 12(3) of the Act allows any person to apply to the Commission for a determination allocating capacity to enable an Australian carrier to operate international air services.

3.2 Currently, Qantas has a total allocation on the Philippines route of 3,267 seats of passenger capacity under Determinations [2024] IASC 118, [2023] IASC 106 and [2020] IASC 103. Qantas is seeking the allocation of 696 seats of capacity per week on the Australia-Philippines route.

3.3 Subsection 7(1) of the Act empowers the Commission to make a determination allocating available capacity. Subsection 7(2) requires, in part, that the Commission's determination must not allocate capacity unless the Commission is satisfied that the allocation would be of benefit to the public and would not be contrary to any restrictions on capacity contained in bilateral arrangements, or combination of bilateral arrangements.

3.4 Further, subsection 7(3) of the Act provides that in assessing the benefit to the public of an allocation of capacity, the Commission must apply the criteria set out in the policy statements made by the Minister pursuant to section 11 of the Act. Pursuant to section 11 of the Act, the Minister issued the *International Air Services Commission Policy Statement 2018* (the Policy Statement) which came into effect on 28 March 2018. The Policy Statement sets out the criteria which the Commission is required to apply in assessing the benefit to the public of allocations of capacity.

3.5 The Commission notes that there are no other applicants seeking capacity on the route and no opposition to the application. Section 12 of the Policy Statement provides, in part, that

in circumstances where there is only one application for allocation of capacity on a route, and there is no opposition to the application, the Commission is to have regard to the ‘reasonable capability criterion’ in section 8 of the Policy Statement and need not have regard to any other matter.

3.6 Under the reasonable capability criterion in section 8 of the Policy Statement, the Commission is required to assess the extent to which all Australian carriers that are, or would be permitted to use the capacity allocated under a determination are reasonably capable of: (a) obtaining any licences, permits or other approvals required to operate on and service the route to which the determination relates; and (b) using the capacity allocated under the determination.

3.7 The Commission notes that Qantas and Jetstar are established international carriers which currently operate scheduled international services between Australia and the Philippines, and as such, are reasonably capable of obtaining the necessary regulatory approvals to operate on the route and of using the proposed capacity allocation.

3.8 Accordingly, the Commission has concluded that Qantas and Jetstar satisfy the criteria under section 8. The Commission, therefore, has decided to allocate the capacity as requested.

3.9 Subsection 15(1) of the Act empowers the Commission to include such terms and conditions as it thinks fit. Section 15 also provides for certain conditions to be included in a determination. In light of this, the Commission has decided to issue this determination subject to the conditions set out in Item 4 below.

3.10 Paragraph 15(2)(a) of the Act requires a determination to specify the period during which it is to be in force. Subsection 15(3) of the Act effectively provides that if the Minister’s Policy Statement sets out how the period of validity of the determination is to be fixed, then the period of validity is as so fixed. In any other case, an interim determination is to be in force for three years while a determination that is not an interim determination is to be in force for five years.

3.11 Section 20 of the Policy Statement sets out how the Commission is to fix the period during which a determination is to be in force. The Commission considers that this application is within the scope of subsection 20(3) and has decided that this Determination is to be in force for a period of five years.

#### **4 Determination allocating capacity on the Philippines route to Qantas Airways Limited ([2025] IASC 104)**

4.1 In accordance with section 7 of the Act, the Commission makes a determination in favour of Qantas Airways Limited, allocating 696 seats of passenger capacity per week in each direction on the Philippines route, for passenger services between Australia and Manila on the Philippines route in accordance with the Australia – Philippines air services arrangements.

- 4.2 The Determination is valid for five years from 17 April 2025.
- 4.3 The Determination is subject to the following conditions:
- (a) Qantas Airways Limited is required to fully utilise the capacity no later than 8 February 2026 or such other date as approved by the Commission.
  - (b) The capacity may be utilised by:
    - Qantas Airways Limited; or
    - Jetstar Airways Pty Limited, as long as it remains a wholly-owned subsidiary of the Qantas Group; or
    - Such other wholly-owned subsidiary of the Qantas Group the Commission approves in writing, as long as it remains a wholly-owned subsidiary of the Qantas Group.
  - (c) Neither Qantas Airways Limited nor another Australian carrier which is a wholly-owned subsidiary of the Qantas Group is permitted to utilise the capacity to provide code share or joint services with another carrier or any other person unless approved by the Commission.
  - (d) The capacity may be used by Qantas Airways Limited to provide code share or joint services with any wholly-owned subsidiary of the Qantas Group and by any wholly-owned subsidiary of the Qantas Group to provide code share or joint services with Qantas Airways Limited.
  - (e) To the extent that the capacity is used to provide code share or joint services on the route, the airlines must take all reasonable steps to ensure that consumers are informed, at the time of booking, of the carrier actually operating the flight. Nothing in this determination exempts the airlines from complying with the Australian Consumer Law.
  - (f) Changes in relation to the ownership and control of Qantas Airways Limited and/or its wholly-owned subsidiary are permitted except to the extent that any change:
    - results in the designation of the airline(s) as an Australian carrier under the Australia – Philippines air services arrangements being withdrawn; or
    - has the effect that another Australian carrier, or a person (or group of persons) having substantial ownership or effective control of another Australian carrier, would take substantial ownership of Qantas Airways Limited (or the wholly-owned subsidiary) or be in a position to exercise effective control of Qantas Airways Limited (or the wholly-owned subsidiary) without the prior consent of the Commission.

Dated: 17 April 2025



GENEVIEVE BUTLER  
Chairperson



JANE MCKEON  
Commissioner